



14TH PAN-AFRICAN CONFERENCE ON ILLICIT FINANCIAL FLOWS AND TAXATION



THEME

Advancing a Transformative Tax Justice Agenda for Africa

PROGRAMME



30 Sep-2 Oct 2026



Dakar



Senegal



Pre-PAC Convenings

 Health Tax Launch of Francophone TetSim Model

 Senegal National Tax Platform Meeting

Day 0: Tuesday, 29 September	
Time	Agenda Item
12:30 – 17:00	Registration and Delegate Arrival
17:30 – 19:30	Official Opening Ceremony & Networking Reception This evening will officially open the 14th Pan-African Conference on Illicit Financial Flows and Taxation (PAC 2026), welcoming policymakers, parliamentarians, researchers, civil society leaders, development partners, and private sector representatives from across Africa and beyond. Held at a moment of profound shifts in the global political and economic landscape, the opening ceremony will set the tone for three days of dialogue by inviting participants to reflect not only on the challenges confronting the continent but also on the unprecedented opportunities emerging for Africa to shape a more equitable and inclusive global economic order. Interwoven with cultural performances celebrating Africa's diversity, creativity and resilience, the evening will create an atmosphere of shared purpose and Pan-African solidarity. The evening will then conclude with a networking reception.
Day 1: Wednesday, 30 September	
08:00 – 08:30	Registration and Delegate Arrival
08:30– 09:30	Session 1: A Shared Struggle for Tax Justice For much of the past two decades, debates on international tax reform have been framed largely as a divide between the Global North and the Global South. While these structural inequalities remain deeply important, a broader challenge is increasingly emerging across countries of all income levels: ensuring that wealth, capital and multinational corporations contribute fairly to the societies from which they derive value. Across the world, governments face mounting fiscal pressures, widening inequality, declining public trust, and growing demands for quality public services. At the same time, unprecedented concentrations of wealth, increasingly mobile capital, and rapidly changing global business models are testing the capacity of tax systems to deliver fairness and legitimacy. This opening plenary will examine these shared challenges through a global lens, exploring how the pursuit of tax justice has become part of a broader struggle for democratic accountability, economic fairness and sustainable development. It will set the political and moral foundation for the conference by highlighting the common interests that increasingly unite countries across regions in building fairer and more resilient economies.
9:30 – 10:00	Question and Answer
10:00 - 11:00	Tea Break • Group Photo • Press Briefing • Refreshments

11:00 –12:00	Session 2: Africa at a Fiscal Crossroads: Why Tax Justice Must Drive Structural Transformation Africa is entering a decisive period in its development trajectory. Rising debt burdens, shrinking fiscal space, intensifying geopolitical competition, climate-related shocks, and persistent illicit financial flows are collectively undermining the continent's development prospects and reshaping the continent's policy choices. At the same time, the changing global economic order presents new opportunities for Africa to redefine its place within international economic governance. Indeed, as global economic governance evolves, African countries have an opportunity to build more resilient, diversified and inclusive economies founded on domestic resource mobilisation, regional integration and greater economic sovereignty. This plenary explores taxation not simply as a mechanism for raising revenue, but as one of the central instruments for structural transformation. Well-designed tax systems can support industrialisation, encourage productive investment, reduce inequality, strengthen democratic accountability, improve state legitimacy and finance the public investments necessary for long-term development. The session will invite participants to consider what a genuinely transformative tax agenda for Africa should look like, and how governments, civil society, business and development partners can work together to realise that vision.			
	12:00 – 12:30 Question and Answer			
	12:30 – 14:00 Lunch Break			
	Breakaway 1 From Measurement to Action: showcasing Senegal's Experience in Measuring and Curbing Illicit Financial Flows (IFFs) and Leveraging Digital Learning for Sustainable Capacity Development in tackling IFFs UNECA	Breakaway 2 Debt restructuring, tax reforms and the fight against inequality: what are the prospects for Senegal and Africa? Forum Civil	Breakaway 3 Beyond Revenue: Rethinking Taxation for Structural Transformation and Tackling Illicit Financial Flows in the EAC. SEA TINi	Breakaway 4 From disclosure to tax sovereignty SOLIDARITE ACTIVE

15:30 - 17:30	Breakaway 5 Closing the Policy Gap: New Evidence on E-Cigarettes, Health Equity and Fiscal Policy in Africa TJNA	Breakaway 6 Debt, Tax and the Invisible Economy: Exploring the Fiscal Crisis through a Case Study of the Mozambican Economy AMwA	Breakaway 7 Financing for Development: Post-Sevilla Strategies in Turbulent Geopolitics Civil Society FfD Mechanism	Breakaway 8 Presentation of the updated Fair Taxation Monitor Forum Civil + FES
17:00 – 17:30	Tea Break			

Day 2: Thursday, 1 October	
08:00 – 08:30	Registration and Delegate Arrival
09:00 - 10:00	Session 3: Accelerating Africa’s Fight Against Illicit Financial Flows Building on the launch of the Anti-IFFs Policy Tracker at PAC 2025, this session will present the first continental findings from its implementation across participating countries. The discussion will move beyond measuring legal frameworks to examine whether reforms are translating into meaningful institutional change. IFFs continue to undermine Africa’s ability to resource its own development, eroding public revenues, weakening governance structures and reducing citizens’ confidence in public institutions. While many African countries have adopted laws and policy reforms aimed at addressing IFFs, implementation remains uneven and significant gaps persist. The session will identify emerging trends, highlight good practices and explore the institutional, political and technical reforms needed to strengthen implementation. It will also consider how governments, regional organisations and civil society can work together to improve transparency, accountability and cross-border cooperation in tackling illicit financial flows.
10:00 – 10:30	Question and Answer
10:30 – 11:00	Tea Break



11:00 – 12:00	Session 4: Tax as a Tool to Leverage Africa's Natural Resources Africa possesses some of the world's richest reserves of critical minerals, oil, gas and other natural resources. Yet many resource-rich countries continue to experience limited domestic value addition, volatile public revenues and persistent dependence on commodity exports. As global demand for critical minerals accelerates alongside the green transition, African countries face a historic opportunity to reshape how natural resources contribute to development, ensuring that mineral wealth contributes to structural transformation, inclusive growth and long-term prosperity while avoiding patterns and missed opportunities of the past. This session will explore how taxation and broader fiscal policy can support resource governance that promotes industrialisation, economic diversification and long-term prosperity. It will examine questions of fiscal regimes, contract negotiation, local value addition, regional value chains, critical minerals governance and the role of tax incentives in attracting investment while safeguarding public revenues. The discussion will consider how Africa can move beyond resource extraction towards resource-led structural transformation.			
	12:00 – 12:30 Question and Answer			
	12:30 – 13:30 Lunch Break			
	Breakaway 9 Session: Towards a Pan-African Feminist Tax System TJNA + FEMNET	Breakaway 10 Africa has Capital: Reclaiming Narratives: Reimagining Africa's Economic Future Trust Africa	Breakaway 11 Reducing Inequality through Progressive Taxation Oxfam	Breakaway 12 Closing the Revolving Door: Odious Debt, Illicit Financial Flows and Africa's Tax Justice Agenda AFRODAD
14:00 – 15:30	Breakaway 13 Whose data, Whose revenue? Committee on Fiscal Studies			
	Breakaway 14 Deploying the Continent's Strategic Assets to reimagine, rewrite & reset Stop the Bleeding Campaign (StBC)			
15:30- 17:30	Breakaway 15 Rewriting the Rules: Resource Sovereignty and Tax Justice for Africa's Critical Minerals TJNA + Oxfam			
	Breakaway 16 Tax Justice for Africa's Critical Minerals TJNA + Oxfam			
18:30	Cocktail Evening Launch of TJNA Strategic Plan			

Day 3: Friday, 2 October	
09:00 – 09:30	Registration and Delegate Arrival
09:30 – 10:30	Session 5: Building Healthier Societies: Fiscal Policy, Tax Justice and Public Health The world is facing a mounting health financing crisis. In Africa, the rate of non-communicable diseases (NCDs) is rising placing considerable strain on healthcare systems, traditional sources of donor assistance are on the decline, and domestic revenue bases remain constrained in many countries. At the same time, health and wellbeing are also shaped by food systems and nutrition, environmental conditions and ecosystems. These intersecting challenges are widening the gap between the resources healthcare systems require and those governments are able to mobilise. In this context, tax policy has emerged as a powerful tool for advancing public health objectives while strengthening domestic resource mobilisation. Well-designed health taxes can reduce the consumption of harmful products and promote healthier behaviours. At the same time, they can generate predictable and sustainable public revenues that can be used to address persistent health financing gaps through ‘sin-taxes’, tax incentives and exemptions. This session will examine the role of tax policy in advancing healthier and more equitable societies. Discussions will explore the political economy of health taxes, industry influence, equity considerations, evidence from African countries, and strategies for strengthening public support for fiscal measures that improve both health outcomes and sustainable development. Participants will consider how health taxation fits within a broader transformative tax justice agenda that seeks to improve well-being, reduce inequality, and strengthen state capacity.
10:30 – 11:00	Question and Answer
11:00- 11:30	Stop The Bleeding Campaign: Launch of the Black Paper The Stop the Bleeding Campaign (StBC) was launched in 2015, alongside the High-Level Panel Report on Illicit Financial Flows, Chaired by H.E. Thabo Mbeki. Underpinned by framing documents such as ‘Tax Us if You Can’, ‘The Harare Declaration’, ‘The Maputo Manifesto’, ‘The Charter of Feminist Principles’, ‘Building Feminist Alternatives for Development’ developed by Consortium members, the campaign seeks to play a part in steering Africa towards a path of Pan-African economic sovereignty underscored by self-determined development priorities. The Black Paper builds on the ‘Stop the Bleeding Campaign’ focus on three barriers that prevent Africa from financing its own development and in turn achieving economic sovereignty: I. extractive natural resource governance, II. illicit financial flows (IFFs), and III. debt subordination – collectively “Africa’s Triple Drain”.



	The Black Paper by name and framing is a direct challenge to the premise that policy formulation should start as a ‘White Paper’ which connotes colonial legacy in this process. The framing deliberately debunks mainstream modelling and adopts a feminist and gendered approach for alternative macroeconomic structure and production. The Launch of the Black Paper reinvigorates our campaign amidst rapidly changing dynamics and the Continent’s role and place within these dynamics
11:30 – 12:15	Reading of the Communiqué
12:15 – 13:00	Closing Remarks
Lunch Break	

Co-convenors





Christine Mutinda

Tel : +254 718 726 150

Communications Officer

cmutinda@taxjusticeafrica.net

Xavier Ndalila

Tel: +254 715 332 255

Logistics officer

xndalila@taxjusticeafrica.net

Tax Justice Network Africa (TJNA)

Jaflor Brookside | House No: 3 | 106 Brookside
Drive | Westlands

B.P. 25112-00100 | Nairobi | KENYA

www.taxjusticeafrica.net